Message Text

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INFO OCT-01 IO-13 ISO-00 AGRE-00 CEA-01 CIAE-00 COME-00 DODE-00 EB-08 FRB-03 H-01 INR-10 INT-05 L-03 LAB-04 NSAE-00 PA-01 CTME-00 AID-05 SS-15 STR-07 ITC-01 TRSE-00 SP-02 SOE-02 OMB-01 DOE-15 NSCE-00 SSO-00 ICAE-00 INRE-00 DOEE-00 EA-10 SIL-01 XMB-02 /123 W

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O R 091703Z JUN 78 FM AMEMBASSY PARIS TO SECSTATE WASHDC IMMEDIATE 2973 INFO AMEMBASSY BRUSSELS USMISSION GENEVA

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USOECD

USEEC

USMTN

E.O. 11652: N/A TAGS: ETRD, OECD

SUBJECT: OECD AD HOC STEEL GROUP: JUNE 8-9

MEETING

1. SUMMARY: PLENARY SESSION OF STEEL GROUP AND SERIES OF BILATERAL AND TRILATERAL DISCUSSIONS WITH KEY COUNTRIES REVEALED BROAD SUPPORT FOR INTENSIFYING COOPERATION VIA CREATION OF NEW INTERNATIONAL STEEL COMMITTEE, BUT ALSO IDENTIFIED FOLLOWING AREAS WHERE PROBLEMS WILL PROBABLY HAVE TO BE RESOLVED TO GET ENDORSEMENT OF US PROPOSAL: 1) UK LINKAGE OF ESTABLISHMENT OF COMMITTEE TO ASSURANCES RE LIMITED OFFICIAL USE

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PENDING US ANTI-DUMPING ACTIONS; 2) EC COMMISSION INSISTENCE ON SOME FORM OF BLESSING FOR, OR AT LEAST NOTHING THAT COULD LEAD TO CRITICISM OF, ITS BILATERAL AGREEMENTS IN TEXT OF PROPOSAL, AND 3) CONCERNS BY A NUMBER OF DELS THAT COMMITMENTS NOT CONFLICT WITH OR REDEFINE GATT RULES OR PREJUDICE MTN POSITIONS. SECRETARIAT DISTRIBUTED

SLIGHTLY MODIFIED VERSION OF PROPOSAL, MINUS MOST OF COMMITMENTS SECTION, TO OF GROUP JUNE 9.

COMMENTS ARE DUE BY JUNE 21 TO SECRETARIAT, WHICH WILL THEREAFTER, IN CLOSE CONSULTATION WITH US/EC/JAPAN, TRY TO PUT TOGETHER COMPLETE VERSION OF PROPOSAL COMMANDING BROADEST POSSIBLE SUPPORT. END SUMMARY.

- 2. STEEL GROUP PLENARY: MAIN FOCUS OF STEEL GROUP DISCUSSIONS WAS EXPLANATION BY US OF OUTLINES OF PROPOSAL FOR STEEL COMMITTEE AS IT PRESENTLY STANDS IN US/EC/JAPAN TRILATERAL DISCUSSIONS. MAKING CASE FOR NEED TO ESTABLISH BODY THAT WAS MORE PERMANENT, HAD BROADER MANDATE, AND EMBODIED CLEARER COMMITMENTS THAN EXISTING STEEL GROUP, US DEL LISTED OBJECTIVES AND FUNCTIONS OF BODY AND SUGGESTED NEED TO DEVELOP COMMITMENTS IN AREAS OF TRADE ACTIONS, EXPORT CREDITS, ACCESS TO SUPPLIES OF STEEL MAKING MATERIALS, AND ADJUSTMENT POLICIES. WITH RESPECT TO THE FORUM, US DEL SAID A KEY ISSUE WAS HOW TO EVENTUALLY INVOLVE SOME COUNTRIES NOT MEMBERS OF OECD.
- 3. JAPAN EXPRESSED BROAD AGREEMENT WITH US PRESENTATION. EC COMMISSION REP (LOEFF) DID SO AS WELL, BUT ADDED NUMBER OF QUALIFICATIONS REFLECTING MEMBER STATE CONCERNS: A) NEED FOR ACCEPTABLE LIMITED OFFICIAL USE

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POLITICAL SOLUTION TO "CERTAIN PROCEDURES"
BEGUN BEFORE US TRIGGER PRICE MECHANISM WAS ESTABLISHED. (THIS REFERRED TO UK POSITION DEMANDING
ASSURANCES RE PENDING US ANTIDUMPING CASES DESCRIBED
BELOW AND IN PARIS 18258. UK DEL'S DISSATISFACTION
WITH PRECISION OF LOEFF'S PRESENTATION OF THE POINT
FORCED THE LATTER TO MAKE IT A SECOND TIME LATER
IN THE MEETING); B) PREFERENCE FOR AN OPPORTUNITY
TO REVIEW NEED FOR COMMITTEE AFTER FIXED PERIOD OF
TIME (FRG POSITION); C) DESIRE TO USE OECD AS
FORUM AND CONSIDER QUESTION OF INVOLVING NON-MEMBERS
CAREFULLY; AND D) WISH TO AVOID REDEFINITION OF
GATT RULES OR CONFUSING MTN NEGOTIATIONS.

4. CANADIAN INTERVENTION EMPHASIZED LAST
POINT MADE BY EC AND WENT ON TO WARN AGAINST
BACKING INTO AN INFORMAL STEEL CARTEL VIA A SET
OF STATIC COMMITMENTS. SWEDES VOICED HESITATION TO
DEVIATE FFROM GATT SYSTEM AND SAID THEY COULD GO
ALONG WITH SPECIAL STEEL BODY ON UNDERSTANDING THAT

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IT WAS NOT A PRECEDENT FOR OTHER SECTORS AND WAS A TEMPORARY AFFAIR. GOS WANTED BODY CLOSELY CONNECTED TO OECD, PREFERABLY IN PART II OF THE BUDGET. SWISS COMPLAINED THEIR EXPORTS WERE DOWN AS RESULT OF US AND EC PRICE MAINTENANCE MEASURES AND EXPRESSED CONCERN ABOUT EFFECT OF ORGANIZING TRADE IN SPECIFIC SECTORS ON GENERAL TRADING SYSTEM.

5. OTHER DELS EXPRESSED BROAD SUPPORT FOR IDEA
BUT WANTED TO HAVE WRITTEN VERSION OF PROPOSAL TO
STUDY IN CAPITALS. SECRETARIAT AGREED TO CIRCULATE
A TEXT JUNE 9 BASED ON POINTS MADE IN DISCUSSION
(THIS WILL IN FACT BE TEXT AGREED JUNE 8 IN
TRILATERAL. SEE PARA 7.) MEMBERS OF THE GROUP
WERE ASKED TO PROVIDE COMMENTS BY JUNE 21 SO
SECRETARIAT CAN PREPARE MORE COMPLETE PROPOSAL BASED
ON ALL MEMBERS VIEWS.
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6. PLENARY ALSO HEARD DESCRIPTIONS BY NUMBER OF DELS OF CURRENT SITUATIONS IN THEIR STEEL INDUSTRIES, MOST OF WHICH POINTED TO SOME SLIGHT IMPROVEMENTS RELATED TO FIRMING UP OF PRICES RESULTING FROM ACTIONS BY US AND EC. CONCERNING THE PROPOSAL BY THE TRADE UNION ADVISORY COMMITTEE FOR A TRIPARTITE WORLD STEEL CONFERENCE, GROUP AGREED THAT IN LIGHT OF NEGOTIATIONS NOW UNDERWAY THIS REQUIRED FURTHER REFLECTION AND PRESUMABLY WOULD BE QUESTION FOR NEW STEEL COMMITTEE TO TAKE UP. STEEL GROUP ALSO MANDATED EXPERTS MEETING JUNE 9 TO FLESH OUT ECONOMIC ANALYSES TO BE UNDERTAKEN. (THIS MEETING WILL BE REPORTED IN SEPTEL).

- 7. TRILATERALS: CUSTOMARY PRE-PLENARY TRILATERAL JUNE 8 ACCOMPLISHED LITTLE BECAUSE OF LARGE NUMBER OF EC MEMBER STATES IN ROOM AND UK HAMSTRINGING OF COMMISSION REP'S FLEXIBILITY. CHAIRMAN WOOTTON CONVENED TRILATERAL WITH HEADS OF DELS ONLY TO DECIDE HOW MUCH OF TEXT OF US/EC/JAPAN PROPOSAL COULD BE GIVEN TO REST OF GROUP. EC COULD AGREE TO CIRCULATION OF PARTIAL TEXT (MOST OF INITIAL COMMITMENTS REPLACED BY NOTE THAT FURTHER WORK IS NEEDED AND WORK PROGRAM SECTIONS OMITTED) UNDER SECRETARIAT AUSPICES, BUT ONLY WITH NUMBER OF MODIFICATIONS IN TEXT, WHICH IS BEING TRANSMITTED SEPTEL.
- 8. TRILATERAL ALSO MET MORNING OF JUNE 9
 WITHOUT SECRETARIAT (AND WITHOUT EC MEMBER STATE
 REPS) TO SEE WHAT PROGRESS COULD BE MADE TO NARROW
 DIFFERENCES OVER COMMITMENTS AND WORK PROGRAM SECTIONS
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OF DRAFT RESOLUTION. NUMBER OF CHANGES WERE AGREED. REVISED TEXT BEING REPORTED SEPTEL.

9. BILATERALS: FOLLOWING SUMMARIZES BILATERAL DISCUSSIONS US HAD WITH SEVERAL DELS:

A) JAPAN: JAPANESE DEL SHOWED VERY COOPERATIVE
ATTITUDE AND A GENUINE DESIRE TO MOVE WORK
FORWARD AND GET OTHER MEMBERS OF STEEL GROUP INVOLVED
IN DISCUSSIONS. THEY EXPRESSED PREFERENCE FOR OECD
AS LOCUS OF NEW COMMITTEE AND CONCERN ABOUT PRECEDENT
FOR ORGANIZATION OF INVITING NON-MEMBERS TO PARTICIPATE IN STEEL WORK. TEXT WAS GENERALLY ACCEPTABLE
WITH FOLLOWING COMMENTS: 1) PARA 9 OF COMMIT-

MENTS SECTION SHOULD REFER TO "IMPORT" RATHER THAN "QUANTITATIVE" RESTRICTIONS SO AS TO NOT INCLUDE JAPANESE VRA'S AND PREJUDICE GOJ POSITION ON SAFEGUARDS IN MTN; 2) GOJ CAN'T ACCEPT PARA 12 BUT COULD SEE CONSULTATION PROVISION ADDED TO PARA 3; AND 3) SUGGEST THAT IDEAS IN PARA 9 COULD BE LEFT TO WORK PROGRAM OF COMMITTEE RATHER THAN INCLUDED IN INITIAL COMMITMENTS.

B) CANADA: GOC IS CONCERNED ABOUT RELATION OF TRADE PART OF INITIAL COMMITMENTS TO GATT, IN PARTICULAR WHY NEW COMMITTEE SHOULD DUPLICATE REVIEWS

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OF ARTICLE 19 AND ANTI-DUMPING ACTIONS ALREADY CARRIED OUT BY GATT BODIES. ON FORUM, CANADIANS LEAN TOWARD OECD BUT HAVEN'T MADE UP THEIR MIND. COMMITMENTS RELATING TO EXPORT CONTROLS GOING BEYOND SCRAP WILL CAUSE PROBLEMS FOR GOC.

C) SWEDEN: SWEDES ARE ONLY LUKEWARM TO PROPOSAL FOR NEW COMMITTEE AND ARE CONCERNED THAT IT NOT BE

PERMANENT INSTITUTION OR REWRITE GATT RULES. GOS PREFERS NEW BODY TO BE A PART II ACTIVITY OF OECD. SWEDES WILL NOT ABANDON EXPORT CONTROLS ON SCRAP UNLESS EC DOES SAME AND WONDER WHY EXISTING "ARRANGEMENT" ON EXPORT CREDITS IS NOT SUFFICIENT FOR STEEL SECTOR

D) UK: UK LINKS ESTABLISHMENT OF COMMITTEE TO ASSURANCES ON PENDING US ANTIDUMPING ACTIONS. US LIMITED OFFICIAL USE

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MADE IT CLEAR THIS WAS NOT IN CARDS. SEE PARIS 18258.

E. EC COMMISSION: COMMISSION REP (LOEFF) TOLD US AT BREAKFAST BILATERAL AND TRILATERAL LUNCHEON (WITH MEMBER STATE REPS ABSENT ON BOTH OCCASIONS) THAT PARA 9 WAS ESSENTIAL ELEMENT IN INITIAL COMMIT-MENTS SECTION, SINCE WITHOUT IT CURRENT EC ACTIONS WOULD NOT BE "COVERED" AND MEMBER STATES WOULD CONCLUDE THERE WOULD BE NOTHING IN PROPOSAL FOR EC. (INFORMAL US SUGGESTION THAT PARA 9 MIGHT BE OMITTED AND PROBLEM RESOLVED BY PRIVATE US-EC UNDERSTANDING ON ATTITUDE TOWARD EC ACTIONS WAS REJECTED BY LOEFF). IN ADDITION TO UK PROBLEM MENTIONED ABOVE, COMMISSION NOTED FOUR PROBLEMS WITH TEXT RAISED BY MEMBER STATES: 1) FRG WANTS LIFE OF COMMITTEE LIMITED TO 5 YEARS (US REPLIED THIS WOULD BE DIFFICULT TO ACCEPT): 2) UK, FRANCE, AND FRG ARE CONCERNED THAT MTN NEGOTIATIONS, E.G. ON SAFEGUARDS, COULD BE DISTURBED: 3) REVIEW OF STRUCTURAL POLICIES WOULD BE UNFAIRLY BIASED AGAINST EC, WHICH HAS THEM, AS OPPOSED TO US, WHICH DOES NOT; AND 4) FRG AND FRANCE ARE WORRIED ABOUT THE PRECEDENT OF OPENING OECD ACTIVITIES TO NON-MEMBERS.

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